

Message Text

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ACTION EUR-12

INFO OCT-01 IO-10 ISO-00 CIAE-00 DODE-00 PM-03 H-01 INR-07

L-02 NSAE-00 NSC-05 PA-01 RSC-01 PRS-01 SP-02 SS-15

USIA-06 CU-02 ACDA-05 SAJ-01 SAM-01 TRSE-00 /076 W

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R 231655Z JAN 75

FM USMISSION GENEVA

TO SECSTATE WASHDC 149

INFO ALL CSCE CAPITALS 231

AMEMBASSY OLSO

USNMR SHAPRE

USCINCEUR

USLO SACLANT NORFOLK VA

USDOCOSOUTH

CINCLANT

C O N F I D E N T I A L GENEVA 0378

E.9. 11652: GDS

TAGS: CSCE, PFOR, XG, PARM

SUBJECT: CSCE: CONFIDENCE-BUILDING MEASURES; TROOP MOVEMENTS

REF: STATE 010050

1. LATEST U.K. PAPER ON TROOP MOVEMENTS ISSUE (GENEVA 7544) WAS DISCUSSED AT JAN 22 CAUCUS OF NATO REPS ON MILITARY SECURITY SUB-COMMITTEE, AND ALL (EXCEPT U.S.) AGREED THAT TIME HAD NOW ARRIVED FOR INDICATING TO NEUTRALS AND EAST THAT ALLIES WERE PREPARED TO BACK AWAY FROM THEIR ORIGINAL PROPOSAL ON MOVEMENTS. UK REP TOOK LEAD IN SHAPING THIS OUTCOME, ARGUING THAT SINCE ALLIANCE WAS IN WEAK POSITION ON MOVEMENTS ISSUE NOTHING WOULD BE LOST BY SIGNALLING THIS SHIFT IN POSITION NOW RATHER THAN LATER. UK REP ALSO EXPRESSED VIEW THAT IT WOULD NOT BE FEASIBLE EXACT QUID-PRO-QUO FROM EAST AND THAT ALLIES SHOULD CONFINE THEMSELVES TO EXPRESSING HOPE THAT SOVIETS WOULD RECIPROCATATE BY AGREEING TO MORE MEANINGFUL PARA-CONFIDENTIAL

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METERS FOR NOTIFICATION OF MANEUVERS. NONE OF OTHER

REPS DISSENTED FROM THIS VIEW.

2. MAJORITY OF ALLIES ALSO CONCLUDED THAT SOVIETS AND KEY NEUTRAL DELS SHOULD BE MADE AWARE OF THIS NEW ATTITUDE THROUGH INFORMAL CONTACTS AND THAT IN MEANTIME EFFORTS SHOULD BE MADE TO AVOID DISCUSSION OF MOVEMENTS ISSUE AT SUB-COMMITTEE MEETINGS. IT WAS ALSO AGREED THAT NO NEW TEXTS OF SPECIFIC FORMULATIONS SHOULD BE COMMUNICATED AND THAT NEUTRALS AND SOVIETS SHOULD INSTEAD BE GIVEN GENERAL IDEA OF AT LEAST SOME OF THE PRINCIPAL CONCEPTS THAT ALLIES NOW HAD IN MIND. THERE WAS INSUFFICIENT TIME AT CAUCUS TO REACH DECISION ON HOW FAR ALLIES SHOULD INITIALLY GO IN PRESENTING THESE IDEAS AND THIS WILL BE DISCUSSED FURTHER AT A FORTHCOMING CAUCUS BEFORE ANY CONTACTS WITH SOVIETS AND NEUTRALS ARE MADE. IT APPEARED, HOWEVER, THAT ALL EXCEPT U.S. FAVORED INDICATING TO SOVIETS AND NEUTRALS THAT ALLIES HAD IN MIND PROVISION WHICH WOULD RECOGNIZE THAT NOTIFICATION OF MOVEMENTS COULD CONTRIBUTE TO CONFIDENCE BUILDING AND WHICH WOULD LEAVE SUCH NOTIFICATION TO THE DISCRETION OF PARTICIPATING STATES. UK REP COMMENTED THAT HIS AUTHORITIES WOULD LIKE TO RETAIN THE OPTION OF REOPENING CONSIDERATION OF THE MOVEMENTS ISSUE AT SOME FUTURE TIME AFTER STAGE III AND, TO THIS END, HE SUGGESTED THAT THE GENERAL IDEA BEHIND THE FORMULATION CONTAINED IN PARA 12 (II) OF THE UK PAPER ALSO BE PUT FORWARD TO SOVIETS AND NEUTRALS. (FORMULATION READS: "THE PARTICIPATING STATES HAVE CONCLUDED, HOWEVER, THAT THEY CANNOT DRAW UP APPROPRIATE ARRANGEMENTS FOR THE PRIOR NOTIFICATION OF MAJOR MILITARY MOVEMENTS UNTIL THEY HAVE SOME EXPERIENCE OF THE EFFECTS OF THE PRIOR NOTIFICATION OF MAJOR MILITARY MANEUVERS.") DISCUSSION OF UK SUGGESTION WAS DEFERRED TO NEXT CAUCUS. AT THAT TIME, ALLIES ALSO EXPECT TO BEGIN DETAILED EXAMINATION OF THE TEXTS PROPOSED IN THE UK PAPER IN ORDER TO ARRIVE AT FORMULATIONS FOR FUTURE USE AT THE SUBCOMMITTEE.

3. DURING CAUCUS, US REP CONFINED HIS REMARKS TO THE COMMENTS AUTHORIZED IN REFTTEL, EMPHASIZING THAT WE HOPED THE ALLIES WOULD SCALE BACK AND ULTIMATELY DROP THE UK CONFIDENTIAL

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PROPOSAL ON MOVEMENTS WHEN EASTERN SIDE BEGAN TO SHOW FLEXIBILITY ON PARAMETERS FOR MANEUVERS CBM. WHEN IT BECAME APPARENT THAT WE WERE ALONG IN TAKING THIS POSITION, US REP INDICATED THAT WE WOULD REMAIN SILENT ON MOVEMENTS ISSUE IN SUBCOMMITTEE AND NOT STAND IN WAY OF OTHER ALLIES' DESIRE TO TEST SOVIET FLEXIBILITY ON THIS ISSUE. ABRAMS

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